United Nations Legal Identity Agenda

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Expanding the scope – identity management

The United Nations Legal Identity Agenda: Fulfil the promise to Leave No One Behind

TARGET 16.9
16 PEACE, JUSTICE AND STRONG INSTITUTIONS
PROVIDE UNIVERSAL LEGAL IDENTITY

TARGET 17.19
17 PARTNERSHIPS FOR THE GOALS
SYSTEMIC ISSUES
FURTHER DEVELOP MEASUREMENTS OF PROGRESS

Meeting of the Civil Registration Professionals of South Asia
Male, Maldives, 26 – 28 November 2019
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- Everyone has the right to be recognized as a person before the law, as enshrined in Article 6 of the Universal Declaration on Human Rights and a number of international human rights instruments.

- To address this, the 2030 Agenda for Sustainable Development established SDG Target 16.9 – legal identity for all, including birth registration.

- Civil registration establishes the existence of a person under the law & is fundamental to granting legal identity.
  - It is recognized as the ultimate source for production of comprehensive, regular and reliable vital statistics.

- In an effort to increase civil registration coverage worldwide the 2030 Agenda for Sustainable Development established SDG Indicator 17.19.2 – proportion of countries that have achieved 100% birth registration and 80% death registration.
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Definition of civil registration

Civil registration is defined as the continuous, permanent, compulsory and universal recording of the occurrences and characteristics of vital events pertaining to the population, as provided through decree or regulation in accordance with the legal requirements in each country.

- Primary purpose – establish the documents and the legal proof of occurrence of a vital event.

Definition of the proof of legal identity

- Proof of legal identity is a credential—e.g. birth certificate, identity card or digital identity credential—recognized as proof of legal identity under national law.
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- United Nations Legal Identity Expert Group
  - Established by the Deputy Secretary-General in September 2018
  - Co-chaired by UNDESA/UNSD, UNICEF and UNDP
  - Membership: IOM, OHCHR, UNECA, UNESCAP, UNFPA, UN Global Pulse, UNHCR, UN WOMEN and WFP
  - Four pillars:

  - Coordinated approach for implementation, focusing on developing and adopting operational definition of legal identity, developing coordinated strategy paper on achieving legal identity for all, formulating the UN Legal Identity Agenda, and producing UNCT Guidelines for Implementation of UN LIA at the National Level;
  - Evidence for Action, focusing on developing hard data for illustrating the costs of inaction, both in terms of securing legal identity for all as well as failing to properly monitor the implementation of 2030 Sustainable Development Agenda, and on addressing issues related to legal identity in humanitarian settings
  - One Voice, focusing on developing guidelines for communication for development in the context of UN LIA for stakeholders at national level, ensuring promotion of UN LIA to as broad audience as possible by developing UN LIEG communication and advocacy strategy and ensuring the promotion of UN LIA at high-level events;
  - Financing the implementation of UN LIA, focusing on animating donors and establishing a Multi Partner Trust Fund.
Definition of legal identity

Legal identity is defined as the basic characteristics of an individual’s identity, e.g. name, sex, place and date of birth conferred through registration and the issuance of a certificate by an authorized civil registration authority following the occurrence of birth. In the absence of birth registration, legal identity may be conferred by a legally-recognized identification authority; this system should be linked to the civil registration system to ensure a holistic approach to legal identity from birth to death. Legal identity is retired by the issuance of a death certificate by the civil registration authority upon registration of death.

In the case of refugees, Member States are primarily responsible for issuing proof of legal identity. The issuance of proof of legal identity to refugees may also be administered by an internationally recognized and mandated authority.
This model represents a holistic approach to civil registration, vital statistics and identity management recommended by the United Nations, adapted from the United Nations Principles and Recommendations for a Vital Statistics System, Revision 3; it can be adjusted to national circumstances and governing structures as necessary.
The UN Legal Identity Agenda consists of the holistic approach to complete civil registration and universal registration of all vital events, production of vital statistics, the establishment and maintenance of population registers and identity management apparatus from birth to death, and there should be full interoperability between these functions in a simultaneous manner, according to international standards and recommendations.

All Member States should adopt and implement this agenda as a systematic and perpetual mechanism for ensuring legal identity for all.
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- This model is being introduced and implemented in a number of countries instituting the holistic approach to this process by linking

  - **Civil registration function** which is distinct as its procedures for issuing legal tenders related to civil status of individuals require adequate and strict protocols. The establishment and maintenance of population registers, in this model, go hand in hand with the civil registration function

  - **Vital statistics function** remains with the national statistical authority, which is responsible for producing regular vital statistics based on records submitted by the population register or the civil registration agency

  - **Identity management function** is firmly incorporated by accessing the population registers and issuing biometric identity credentials at different points in a lifetime of an individual
This holistic model establishes a mechanism for conferring legal identity to all in a continuous, universal and inclusive manner—from birth to death.

It builds upon the interoperability of the system to provide access to all the services in effective and equal fashion, and develop other registers for different purposes using the same definitions, classifications and overall methodology.

Countries are advised and strongly encouraged to adopt this longitudinal solution of simultaneous build-up of civil registration and vital statistics and identity management systems based on unique legislative foundations and overall methodology.
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- Member States should adopt and implement the holistic approach to:
  - universal civil registration of all vital events
  - production of regular, reliable, accurate and small area vital statistics
  - the establishment and maintenance of population registers and identity management apparatus from birth to death while ensuring the confidentiality and privacy of individual records

- There should be full interoperability between these functions simultaneously, in accordance with international standards and recommendations
United Nations Methodological Framework

  - Definition, concepts and uses of vital statistics
  - Guiding principles of a vital statistics system
  - Topics and themes to be covered
  - Compiling and processing vital statistics
  - Presentation of results and dissemination

- Civil registration
- Use of population registers
- Role of health institutions
- Census and surveys

- Quality assurance
- Recommended strategies
United Nations Methodological Framework

- Handbook on Civil Registration and Vital Statistics Systems: Management, Operation and Maintenance, Revision 1, United Nations 2018

- Institutional arrangements for civil registration and the interface with the vital statistics system
- Civil registration operational functions and activities
- Maintenance of civil registration and vital statistics components
- Evaluation of the quality of civil registration and vital statistics systems
- Integrating civil registration, vital statistics, population registers and identity management
- Application and use of civil registration and vital statistics information
- Digitizing civil registration and vital statistics
- Medical certification of the cause of death
- Coding the underlying cause of death
United Nations Methodological Framework

  - Overview of Civil Registration, Vital Statistics and Identity Management Systems
  - Human Rights and Civil Registration, Vital Statistics and Identity Management Systems
  - Institutional Arrangements for Civil Registration, Vital Statistics and Identity Management Systems
  - Legislative Framework
    - General provisions
    - Civil Registration
    - Identity Management
    - The Population Register
    - Vital Statistics
    - Data Protection, Privacy and Security
    - Compliance, Enforcement, Rights and Remedies
  - Other Laws and Policies that Support CRVSID Systems: Incentives, Medical Profession Training and Technology
United Nations Methodological Framework

- Handbook on civil registration, vital statistics and identity management systems: Communication for development, United Nations 2019
  
  - Organizational aspects of communication for development for effective civil registration, vital statistics and identity management
  - First steps for an effective communication for development strategy: formative research, behavior analysis and identification of main actors
  - Methods and tools to be used in the communication for development programme
  - Resources for the communication for development programme
  - Implementation of the communication for development programme
  - Recommendations to strengthen national cr/vs and id management systems
  - Annexes – developing strategies …
United Nations Methodological Framework

- United Nations Country Team LIA Guidelines
  - LIA concepts and definitions
  - Legislative framework
  - Methods and operational guidance for engaging governments
  - Role of the RC
  - Division of labor
  - Elaboration of various models of implementation
  - Particular concerns
    - Refugees
    - Stateless
    - Confidentiality
    - Privacy